

# **TAJIKISTAN**

Mid-term Report - Review of the implementation of recommendations with respect to the rule of law and the role of lawyers accepted by Tajikistan during the UPR in 2021

Submitted on 12 July 2024

## **Lawyers for Lawyers Foundation**

Sophialaan 33 1075 BL Amsterdam The Netherlands T +31 (0) 20 717 13 27 E info@lawyersforlawyers.org W www.lawyersforlawyers.org

## About the organisation

Lawyers for Lawyers (L4L) is an independent, non-political and not-for-profit lawyers' organization established in 1986. Our mission is to promote the independent functioning of lawyers and the legal profession across the world in accordance with internationally recognized norms and standards, including the United Nations Basic Principles on the Role of Lawyers. Our work to support lawyers who are at risk because of discharging their professional duties, seeks to protect them from threats, risks and reprisals, strengthens their international recognition and protection in laws, policies and practices, and empower them to fulfil their role as essential agents of the administration of Justice. Lawyers for Lawyers was granted special consultative status with the UN Economic and Social Council in July 2013.

#### I. Introduction

- 1. Lawyers for Lawyers ('L4L') seeks to address the human rights performance of states with respect to the rule of law and the role of lawyers through the Universal Periodic Review (the 'UPR'). The Report of the Working Group on the UPR dated 12 November 20211 (the 'Report') contains recommendations with respect to the rights of human rights defenders and lawyers in Tajikistan. In the addendum to the Report dated 29 December 20212 (the 'Addendum'), Tajikistan responded by accepting six (6) of these recommendations (set out below in IV).
- 2. In this mid-term report, L4L assesses the extent to which these recommendations have been implemented by Tajikistan two and a half years after accepting them.

# **II.** Executive Summary

- 3. During the 2021 UPR, Tajikistan received and accepted six (6) recommendations relating to the rights to a fair trial, the strengthening of the independence of the judiciary and the protection of human rights defenders, including lawyers.<sup>3</sup> One of the recommendations [123.135] notably refers to a set of 11 recommendations from the previous cycle on the administration of justice and independence of the legal profession, which had not yet been adequately implemented by the time of adoption.4
- 4. This submission outlines L4L's finding that Tajikistan has not adequately implemented these recommendations. The Tajikistan authorities have failed to respect the rights of lawyers by not adequately enabling them to perform their professional functions without intimidation, hindrance, harassment or improper interference. In addition, access to the legal profession remains severely restricted under the 2015 Law "On Advokatura and Advocates' Activities" (the "Law On Advokatura"). Furthermore, the Tajikistan authorities have failed to take substantive steps to uphold the right to a fair trial and to guarantee that every citizen has effective access to justice and legal assistance of their choice.

#### III. Recommendations

L4L urges the Tajik authorities to:

- 5. Respect the right of lawyers to perform their professional functions without intimidation, hindrance, harassment or improper interference, and to guarantee that lawyers are not being subjected to disbarment or other disciplinary measures on improper grounds, in line with Principles 16(a) and (c), 23 and 27 of the United Nations Basic Principles on the Role of Lawyers (the 'Basic **Principles**') and Articles 14 and 19 of the International Covenant on Civil and Political Rights (the 'ICCPR'), Articles 3, 5, 7, 11, and 19 of the Universal Declaration of Human Rights ('UDHR'). Tajikistan should implement recommendations [123.135, 123.143, 123.163 and 123.166] fully and without any delay.
- 6. Uphold the right to a fair trial and guarantee that every citizen has effective access to justice and legal assistance of their choice, in line with the Preamble and Principle 1 of the Basic Principles, Article 14 of the ICCPR, and Article 11 UDHR, Tajikistan should implement recommendations [123.135, and 123.137] fully and without any delay.

<sup>&</sup>lt;sup>1</sup> Report of the Working Group on the Universal Periodic Review: Tajikistan A/HRC/WG.6/39/TJK/2 (24 August 2021).

<sup>&</sup>lt;sup>2</sup> Report of the Working Group on the Universal Periodic Review: Tajikistan Addendum A/HRC/49/12/Add.1 (29 December 2021).

<sup>3</sup> Ibid.

<sup>&</sup>lt;sup>4</sup> Report of the Working Group on the Universal Periodic Review: Tajikistan, A/HRC/WG.6/25/L.8 (20 May 2016). It concerns recommendations [115.78], [115.79], [115.81], [118.35], [118.36], [118.37], [118.38], [118.39], [118.40], [118.67], and [118.69].

7. Guarantee that lawyers may exercise their rights to freedom of expression, association and assembly as set out in Principle 23 of the Basic Principles, Articles 18,19 and 21 of the ICCPR, and Articles 19 and 20 of the UDHR. Tajikistan should implement recommendation [123.67] fully and without any delay.

## IV. UPR recommendations accepted by Tajikistan in 2021

- 8. During the 2021 UPR cycle, Tajikistan accepted three (3) recommendations pertaining to guarantees for the unrestricted exercise of the work of human rights defenders, including lawyers, and respect for their human rights:
  - a. Refrain from imposing restrictions on civil society and human rights defenders (123.143-Poland);
  - b. Guarantee that human rights defenders can freely exercise their activities, without risk of reprisals (123.163-France);
  - c. Strengthen the legal framework to ensure access to information and the exercise of freedom of expression and association, particularly by civil society and human rights defenders, ensuring that they can express themselves freely, without fear of reprisals (123.67-Costa Rica).
- 9. Tajikistan received and accepted [three (3)] recommendations on strengthening the judicial system, guaranteeing the free and independent exercise of the legal profession and ensuring the right to a fair trial:
  - d. Implement the 11 recommendations from the previous cycle on the right to a fair trial, the independence of the judiciary and measures to protect lawyers (123.135-Australia);
  - e. Develop transparent procedures to prevent and address arbitrary detentions and ensure the right to a fair trial, including unhindered access to legal representation, free from the threat of government interference (123.137-Canada);
  - f. Ensure that lawyers are guaranteed full independence and safety, in law and in practice, to carry out their legitimate duties without any harassment, undue interference or fear of arbitrary criminal prosecution or other retaliatory measures (123.166-Norway).
- 10. L4L welcomes Tajikistan's acceptance of the six (6) recommendations mentioned above. However, it finds that these recommendations have not been fully implemented at the time of submission of this report (12 July 2024), for the reasons described below.

## V. The importance of effective mechanisms for the protection of human rights

11. The adequate protection of human rights and fundamental freedoms requires that every citizen has effective access to justice, legal assistance, and legal representation. Such assistance and representation can only be provided effectively in a judicial system where lawyers, along with judges and prosecutors, are able to carry out their professional activities independently and without external pressures and interference. This follows from – amongst other international instruments - the ICCPR and the UN Basic Principles.

<sup>&</sup>lt;sup>5</sup> Report of the Special Rapporteur on the independence of judges and lawyers, Leandro Despouy, submitted in accordance with Human Rights Council resolution 8/6, A/64/181 (28 July 2009) par.12: 'Lawyers are not expected to be impartial in the manner of judges, yet they must be as free as judges from external pressures and interference. This is crucial if litigants are to have trust and confidence in them'.

- 12. In its task of promoting and ensuring the proper role of lawyers, the government of Tajikistan should respect the Basic Principles and take them into account within the framework of its national legislation and practice. Adherence to the Basic Principles is considered a fundamental precondition for fulfilling the requirement that all persons have effective access to legal assistance and representation.<sup>6</sup>
- 13. However, reports gathered by L4L and information received from lawyers in Tajikistan demonstrate that the accepted recommendations (section IV) have not yet been implement and that in practice, Tajikistan does not uphold safeguards necessary to ensure the proper functioning of the legal system and the role of lawyers. Reported cases of prolonged arbitrary detention and suppression of lawyers' rights convincingly indicate that lawyers in Tajikistan continue to encounter severe restrictions and external pressure in carrying out their professional duties. Since the adoption of the Report of the UN Working Group in 2021, L4L has also received new information about veiled threats and pressure exerted on the family members of lawyers who have faced reprisals for their human rights work.

#### VI. No effective guarantees for the functioning of and respect for the rights of lawyers

# a. Harassment and criminal prosecution of lawyers

- 14. L4L has long been concerned about attempts to harass and disrupt the work of lawyers in Tajikistan, particularly those who work on cases that involve human rights or are of politically sensitive nature. The right of lawyers to perform their professional activities without hindrance and the corresponding rights of their clients to a fair trial (including the right to prepare an adequate defense, the right to counsel of one's own choosing, and the right to lawyer-client confidentiality) are often not respected. This contravenes Principle 16 of the Basic Principles that states that 'governments shall ensure that lawyers are able to perform all of their professional functions without intimidation, hindrance, harassment or improper interference (...) and shall not suffer, or be threatened with, prosecution or administrative, economic or other sanctions for any action taken in accordance with recognized professional duties, standards and ethics".
- 15. While Tajikistan has engaged significantly with various international human rights mechanisms in recent years, it rarely responds to communications by special procedure mandate holders.<sup>8</sup> During country visits between 2022-2023, various UN Special Rapporteurs observed practices inconsistent with international obligations. One mandate holder noted that 'there appears to be a significant disconnect between the desire of the Government of Tajikistan to be more positively perceived by the international community and its understanding of what is newfound desire to engage with the global human rights architecture involves'.<sup>9</sup> This can also be illustrated by Tajikistan's rejection of a recommendation in the 2021 UPR to 'duly address allegations of systematic persecution against opposition figures, journalists, lawyers and human rights defenders' (123.149-*Ukraine*), stating that 'it believes that its national legislation is in line with international standards on the rights to freedom of expression, association and peaceful assembly'.<sup>10</sup>

<sup>&</sup>lt;sup>6</sup> Basic Principles Preamble.

<sup>&</sup>lt;sup>7</sup> See, for example, Joint submission by L4L and the International Bar Association's Human Rights Institute on Tajikistan to the UPR in 2021, at <a href="https://lawyersforlawyers.org/wp-content/uploads/2021/03/UPR-Tajikistan-L4L-and-IBA-March-2021-final-version.pdf">https://lawyersforlawyers.org/wp-content/uploads/2021/03/UPR-Tajikistan-L4L-and-IBA-March-2021-final-version.pdf</a>>.

<sup>&</sup>lt;sup>2</sup>OHCHR, "Tajjkistan: human rights defenders face increasing threats in climate of fear, says UN expert" (9 December 2022); OHCHR, ÜN expert urges Tajjkistan to leave past behind and uphold freedom of religion and belief" (20 April 2023).

<sup>&</sup>lt;sup>9</sup> UN Special Rapporteur on Minority Issues, Fernand de Varennes, Report on Visit to Tajikistan (A/HRC/55/51/Add.2) para 16

<sup>&</sup>lt;sup>10</sup> Report of the Working Group on the Universal Periodic Review, 49<sup>th</sup> session, Views on conclusions and/or recommendations, voluntary commitments and replies presented by the State under review, A/HRC/49/12/Add.1 (29 December 2021).

16. However, the increase in the number of arrests, arbitrary detention and unlawful criminal prosecution of lawyers in Tajikistan that have taken place since the 2021 UPR stands in stark contrast to the safety guaranteed to lawyers under the ICCPR and UN Basic Principles. Following her visit to Tajikistan in November - December 2022, Mary Lawlor, the UN Special Rapporteur on the situation of human rights defenders said in a statement:

"Some officials in the Tajik government are trying to engage positively with human rights defenders, and there has been some legislative progress. However, many of those who peacefully defend the rights of others are under increasing pressure. The situation of human rights defenders is deteriorating. Lawyers, journalists and others are being targeted for their human rights work. They have been confronted with a range of difficulties ranging from onerous administrative burdens to harassment, threats, criminalisation, closed unfair trials and imprisonment," Lawlor said. "A climate of corruption, the fear of persecution and a stranglehold on human rights defenders working on difficult issues have forced some to leave the country."

- 17. Based on the definitions of terrorism and extremism in the legislation of Tajikistan, lawyers who defend clients charged with the crimes of terrorism or extremism risk criminal prosecution for the same or similar crimes. The Human Rights Committee and the Working group on Enforced or Involuntary Disappearances referred to reported harassment and intimidation of lawyers who took up politically sensitive cases. <sup>12</sup> UN experts in their statement of 4 July 2023 said: "We would like to remind the Government that criminalising the legitimate peaceful work of human rights defenders is incompatible with Tajikistan's international human rights obligations. Conflating human rights defenders with extremists and terrorists is a very dangerous practice". <sup>13</sup>
- 18. During the 14<sup>th</sup> round of the annual Human Rights Dialogue (HRD) held in Dushanbe in December 2023 between the European Union (EU) and Tajikistan, the EU reiterated its concerns about serious human rights violations, including the insufficient investigations into human rights violations by law enforcement agencies during the events in the GBAO in 2021-2022 and urged the government of Tajikistan to 'immediately and unconditionally release human rights defenders, journalists and activists that remain imprisoned'.<sup>14</sup> In January 2024, the European Parliament adopted a resolution which called on Tajikistan to cease its harassment of independent lawyers representing government critics, particularly Buzurgmehr Yorov and Manucher Kolikhnazarov (discussed below).<sup>15</sup>
- 19. The cases listed below illustrate a pattern of lawyers' being persecuted in Tajikistan for their activities in defense of their clients and lawyers' identification with their clients and clients' causes.

**Buzurgmehr Yorov ('Yorov'),** the renowned human rights lawyer, has now been unlawfully detained for more than eight years. He gained recognition by taking on high-profile cases representing individuals prosecuted on politically motivated charges. After various prosecutions that ignored international due process standards, Yorov was found guilty of forgery and "arousing national, racial, local or religious hostility and extremism" on 6 October 2016. On 30 April 2019 the

proceedings against human rights defenders' (4 July 2023) available at <www.ohchr.org/en/press-releases/2023/07/tajikistan-un-experts-deplore-criminal-proceedings-against-human-rights>.

<sup>&</sup>lt;sup>11</sup> United Nations Special Rapporteur on the situation on human rights defenders, Mary Lawlor, End of Mission Statement: Preliminary observations and recommendations (Dushanbe, 9.December 2022), available at <a href="https://www.ohchr.org/en/press-releases/2022/12/tajikistan-human-rights-defenders-face-increasing-threats-climate-fear-says">https://www.ohchr.org/en/press-releases/2022/12/tajikistan-human-rights-defenders-face-increasing-threats-climate-fear-says</a>.

Report of the Working Group on the Universal Periodic Review Tajikistan, A/HRC/WG,6/39/TJK/2 (24 August 2021).
 Press release of the Special Procedures of the Human Rights Council, 'Tajikistan: UN experts deplore criminal

<sup>&</sup>lt;sup>14</sup> 'Tajikistan: 14<sup>th</sup> Human Rights Dialogue with the EU' – European Union External Action Service (14 December 2023), available at: <<u>www.eeas.europa.eu/eeas/tajikistan-14th-human-rights-dialogue-eu\_en#:~:text=During%20the%20Human%20Rights%20Dialogue,women%27s%20rights%20and%20non%2Ddiscrimination ></u>

ation.>.

15 European Parliament Resolution of 18 January 2024, 'Tajikistan: state repression against the independent media' (2024/2506(RSP)), available at: <a href="https://www.europarl.europa.eu/doceo/document/TA-9-2024-0039\_EN.html">www.europarl.europa.eu/doceo/document/TA-9-2024-0039\_EN.html</a>.

United Nations Working Group on Arbitrary Detention (the "**WGAD**") adopted an opinion calling for his release, finding that the government of Tajikistan had committed numerous violations of international law in arresting and detaining Mr Yorov. He had particularly been denied the right to a fair trial as well as the right to freedom of expression and assembly.<sup>16</sup>

On 10 July 2023 he was (allegedly) sentenced to an additional ten years in prison on charges of suspected fraud. These charges were allegedly related to complaints made by a fellow prisoner regarding legal services Yorov promised but did not provide. However, the exact details of the charges remain unclear as the trial was largely closed to the public, including Yorov's lawyer, and held in the prison facility where Yorov is detained.<sup>17</sup> Yorov's lawyer reportedly experienced undue pressure from Tajik authorities, as he had no adequate access to the case file and was barred from attending hearings. For these reasons, it was reportedly extremely difficult to find a lawyer willing to represent Yorov in this new case. The court allegedly ordered that Yorov spend the first two years of the new sentence in a closed prison, and the remaining eight in a penal colony in the Yavan region. There are grave concerns about the conditions of Yorov's confinement and the complete lack of transparency around the procedures and charges against him.<sup>18</sup>

Manuchehr Kholiknazarov ('Kholiknazarov') is a prominent human rights lawyer. He heads the Lawyers Association of Pamir which is a member of the Civil Society Coalition against Torture and Impunity in Tajikistan and Commission 44. This Commission was set up in the Gorno-Badakhshan Autonomous region (the 'GBAO') to investigate police brutality there in November 2021 which led to the death of several civilians and the injury of many more. GBAO has been in a state of high alert since May 2022 when protesters announced they would start an indefinite protest unless the regional leader resigned, and a proper investigation was launched into police brutality the previous November. On 18 May 2022 the Interior Ministry announced the start of an "anti-terrorist operation" in the region.<sup>19</sup>

On 28 May 2022, at least 13 members of Commission 44 were detained and interrogated by security services in GBAO. While some were released, Kholiknazarov, Irgashov and four other member of Commission 44 were transferred to the detention centre of Tajikistan's State Committee of National Security in Dushanbe on 6 June 2022. It is unknown whether they were given any access to legal assistance. <sup>20</sup> On 9 December 2022, Kholiknazarov was convicted and sentenced to 16 years in prison by the Supreme Court of Tajikistan. His trial was reportedly held behind closed doors in a pre-trial detention centre, and he did not have access to lawyers or the evidence against him. According to the statement of the Prosecutor General's Office released on 26 January 2023, the Supreme Court found him guilty of establishing a criminal association and extremist organization. The statement contained no further details about the charges. <sup>21</sup> According to information received, Kholiknazarov's health is deteriorating in detention. He suffers from blood pressure problems and spine injuries. He is in urgent need of proper medical treatment. Family visits are reportedly restricted. On 14 March 2023, the Chamber of the Supreme Court of Tajikistan allegedly started considering Kholiknazarov's appeal but no changes to the decision were reported. <sup>22</sup>

<sup>&</sup>lt;sup>16</sup> United Nations Human Rights Council, Opinions adopted by the Working Group on Arbitrary Detention at its 84<sup>th</sup> session, 23 April – 3 May 2019: Opinion No. 17/2019 concerning Buzurgmehr Yorov (Tajikistan), A/HRC/WGAD/2019/17.

 <sup>17</sup> Lawyers for Lawyers 'Continued detention of Tajik lawyer Buzurgmehr Yorov, 28 September 2023 available at
 <a href="https://lawyersforlawyers.org/en/continued-detention-of-tajik-lawyer-buzurghmehr-yorov/">https://lawyersforlawyers.org/en/continued-detention-of-tajik-lawyer-buzurghmehr-yorov/</a>.
 18 International Commission of Jurists, 'Lawyer Buzurgmehr Yorov must immediately be released in line with UN

<sup>&</sup>lt;sup>18</sup> International Commission of Jurists, 'Lawyer Buzurgmehr Yorov must immediately be released in line with UN decision' (14 July 2023) available at <www.icj.org/tajikistan-lawyer-buzurgmehr-yorov-must-immediately-be-released-in-line-with-un-decision/>.

<sup>&</sup>lt;sup>19</sup> Lawyers for Lawyers, 'Statement on the arrest of the lawyers Manuchehr Kholiknazarov and Faromuz Irgashov' (31 October 2022) available at <a href="https://lawyersforlawyers.org/en/statement-on-the-arrest-of-the-lawyers-manuchehr-kholiknazarov-and-faromuz-irgashov/">https://lawyersforlawyers.org/en/statement-on-the-arrest-of-the-lawyers-manuchehr-kholiknazarov-and-faromuz-irgashov/</a>.

<sup>&</sup>lt;sup>21</sup> UN Special Rapporteur on Human Rights Defenders 'Tajikistan: alleged arbitrary detention, enforced disappearance and criminalization of nine human rights defenders (joint communication) 20 July 2023 available at <a href="https://spcommreports.ohchr.org/TMResultsBase/DownLoadPublicCommunicationFile?gld=28026">https://spcommreports.ohchr.org/TMResultsBase/DownLoadPublicCommunicationFile?gld=28026</a>.
<sup>22</sup> Ibid.

Faromuz Irgashov ('Irgashov') is a Pamiri human rights lawyer, a former member of the GBAO local parliament and an unregistered candidate for the 2020 presidential election. He was also a leading member of Commission 44. He was arrested at the same time as Kholiknazarov and also charged with being a member of a criminal organization. At his trial on 9 December 2022, he was sentenced to 30 years in prison. As with Kholiknazarov, the exact charges on which he was sentenced were unclear. The trial was held behind closed doors, and he did not have access to a lawyer, or the evidence used against him. The Prosecutor General's Office statement released on 26 January 2023, stated that the Supreme Court found Irgashov guilty of the following crimes: establishment of a criminal association, attempted murder, terrorism and organization of extremist activities. The statement contained no further details about the charges. According to the information received, Irgashov is only permitted visits by his mother, visits by other relatives are restricted.<sup>23</sup>

- 20. In communications sent to Tajikistan through the UN Special Procedures on 13 July 2022, 4 October 2022, and 12 May 2023, various Special Rapporteurs repeatedly expressed their concern over the alleged violations perpetrated against lawyers Kholiknazarov and Irgashov, as well as other human rights defenders. In response to the requested information on the safeguarding of their human rights, including the rights to a fair trial and due process, Tajikistan stated: 'As can be seen from the criminal case file, the rights of [...] Mr Kholiknazarov and Mr Irgashov under national law and the international legal instruments recognized by Tajikistan [...] were respected and guaranteed both during the pretrial investigation and in court'. It further contended that they were 'not prosecuted for their political, social or human rights views but for committing ordinary criminal offences unrelated to their human rights activities' and that 'from the outset of their detention, [they] were provided with lawyers whom they or their close relatives had chosen' and that their 'rights were not infringed'. Moreover, the reply commented in general that 'all human rights defenders, civil society representatives and human rights lawyers in Tajikistan conduct their activities without fear of restrictions or prosecution'.<sup>25</sup>
- 21. These statements starkly contrast with the information received and described above. In addition, it directly defies the observations of numerous UN experts and information transmitted by civil society organisations, including reports gathered by Lawyers for Lawyers. Based on the foregoing, Lawyers for Lawyers concludes that Tajikistan has not yet implemented the six recommendations listed in section IV.

# b. Improper interference by law enforcement agencies with the rights of lawyers

22. As stressed in the joint submission of L4L and the International Bar Association's Human Rights Institute (IBAHRI) to the UPR in 2021, lawyers from Tajikistan have reported insufficient measures are taken by prison personnel to guarantee the confidential nature of meetings with their clients. Moreover, Article 11(4) of the Law On Advokatura revokes lawyer-client privilege for terrorism, extremism, or money laundering cases and forces lawyers to report related information to government agencies or otherwise risk prosecution. This law remains in place and has not been amended to comply with international legal standards. The apparent use of anti-terrorism and anti-extremism legislation to target human rights defenders and critical voices, as stated by UN experts

<sup>&</sup>lt;sup>23</sup> Special Procedures, Communication Al TJK 1/2023 (12 May 2023) available at

<sup>&</sup>lt;a href="https://spcommreports.ohchr.org/TMResultsBase/DownLoadPublicCommunicationFile?gld=28026">https://spcommreports.ohchr.org/TMResultsBase/DownLoadPublicCommunicationFile?gld=28026</a>

<sup>&</sup>lt;sup>24</sup> Special Procedures, Communication Al TJK 1/2023 (12 May 2023) available at

<sup>&</sup>lt;a href="https://spcommreports.ohchr.org/TMResultsBase/DownLoadPublicCommunicationFile?gld=28026">https://spcommreports.ohchr.org/TMResultsBase/DownLoadPublicCommunicationFile?gld=28026</a>>; Communication AL TJK 3/2022 (4 October 2022) available at

<sup>&</sup>lt;a href="https://spcommreports.ohchr.org/TMResultsBase/DownLoadPublicCommunicationFile?gld=27560">https://spcommreports.ohchr.org/TMResultsBase/DownLoadPublicCommunicationFile?gld=27560</a>; Communication AL TJK 2/2022 (13 July 2022) available at

<sup>&</sup>lt;a href="https://spcommreports.ohchr.org/TMResultsBase/DownLoadPublicCommunicationFile?gld=27423">https://spcommreports.ohchr.org/TMResultsBase/DownLoadPublicCommunicationFile?gld=27423</a>.

Permanent Mission of the Republic of Tajikistan to the UN Office and other International Organisations in Geneva, Official reply to communication AL TJK 3/2022 (received on 15 May 2023) pp. 5-10, available at: <a href="https://spcommreports.ohchr.org/TMResultsBase/DownLoadFile?gld=37600">https://spcommreports.ohchr.org/TMResultsBase/DownLoadFile?gld=37600</a>>.

- and reiterated by the European Parliament,<sup>26</sup> leads us to believe that the continued existence of this provision in the Law on Advokatura effectively hampers Tajikistan's ability to guarantee the right to access and communicate in confidence with a lawyer.
- 23. Following a visit to Tajikistan in April 2023, the Special Rapporteur on freedom of religion or belief noted that 'many [religious] prisoners reportedly do not have access to lawyers or were pressured into pleading guilty, while most lawyers are unwilling to take up the cases of religious detainees because of the risks to the lawyer'.<sup>27</sup> In addition, it has been reported that lawyers are sometimes barred from attending trials in violation of due process, or if present, forced to sign non-disclosure agreements.<sup>28</sup>
- 24. Lawyers in Tajikistan reportedly also experience hindrance in relation to their work due to arbitrary financial targeting by the Tax authorities. Lawyers in Tajikistan must register as members of lawyers' unions and regional departments or as independent lawyers' cabinets (as private entrepreneurs) under Law on Advokatura and the Tajik Tax Code. Different tax rates apply to different legal entities and districts (6% for regional cabinet; 40% for regional collegium). According to information received, the Tax Committee responsible for the implementation of the tax regulations applicable to lawyers and law offices does not operate independently and sometimes arbitrarily uses tax laws to obstruct the work of lawyers by setting additional requirements.

#### VII. Administration of justice and the rule of law

## a. Institutional independence of the legal profession

- 25. The Working Group on the UPR noted that the judiciary was not fully independent owing, inter alia, to the role and influence of the executive and legislative branches, the criteria for selection, appointment, reappointment and dismissal of judges, and the lack of security of tenure of judges and that the judicial reform program (2019-2021) had failed to address many of the human rights mechanisms' recommendations.<sup>29</sup> The recommendations issued by the International Commission of Jurists at a roundtable discussion with the Tajik Supreme Court, the Office of the High Commission of Human Rights (OHCHR) and the Organization for Security and Cooperation in Europe (OSCE) in October 2023, indicate these challenges remain.<sup>30</sup> Accordingly, the Republic of Tajikistan's judiciary should more effectively apply international jurisprudence in order to strengthen the independence of its judiciary.
- 26. In 2015 the Law on Advokatura (the 'Law') established a unified self-governing Bar Association representing a unified self-governing Bar Association in Tajikistan. However, there are concerns that the institutional independence of the legal profession in Tajikistan is not fully guaranteed. Following the introduction in 2015 of the Law, lawyers were obliged to re-sit exams set by the Ministry of Justice to enter the newly established Bar Association.<sup>31</sup> It has been reported that, as a result of changes introduced by the Law there has been a dramatic drop in the number of

<sup>&</sup>lt;sup>26</sup> The Special Procedures of the Human Rights Council. Tajikistan: UN experts deplore criminal proceedings against human rights defenders. 4 July 2023 available at <www.ohchr.org/en/press-releases/2023/07/tajikistan-un-experts-deplore-criminal-proceedings-against-human-rights>; European Parliament, Resolution of 18 January 2024 on Tajikistan: state repression against the independent media (2024/2506(RSP)), available at: <<a href="https://www.europarl.europa.eu/doceo/document/TA-9-2024-0039">www.europarl.europa.eu/doceo/document/TA-9-2024-0039</a> EN.html>.

<sup>&</sup>lt;sup>27</sup> UN Special Rapporteur on freedom of religion or belief, Nazila Ghanea, Report on visit to Tajikistan: 11 to 20 April 2023 (A/HRC/55/47/Add.1) para 69.

<sup>&</sup>lt;sup>28</sup> UN Special Rapporteur on Minority Issues, Fernand de Varennes, Report on Visit to Tajikistan: 9 to 20 October 2023 (A/HRC/55/51/Add.2) para 75.

<sup>&</sup>lt;sup>29</sup> Working Group on the Universal Periodic Review Thirty-ninth Session A/HRC/WG.6/39/TJK/2 (24 August 2021) available at

<sup>&</sup>lt;a href="https://documents.un.org/doc/undoc/gen/g21/235/15/pdf/g2123515.pdf?token=vueGBENNzVjM3pqErz&fe=true">https://documents.un.org/doc/undoc/gen/g21/235/15/pdf/g2123515.pdf?token=vueGBENNzVjM3pqErz&fe=true</a>.

International Commission of Jurists, 'Tajikistan: Round table on the Application of International Law in Judicial Systems' (27 October 2023) available at: <a href="https://www.icj.org/tajikistan-round-table-on-the-application-of-international-law-in-judicial-systems/">https://www.icj.org/tajikistan-round-table-on-the-application-of-international-law-in-judicial-systems/</a>.

<sup>&</sup>lt;sup>31</sup> Lawyers for Lawyers and the International Bar Association, 'Joint UPR submission Tajikistan' (25 March 2021) available at <a href="https://lawyersforlawyers.org/en/joint-upr-submission-tajikistan/">https://lawyersforlawyers.org/en/joint-upr-submission-tajikistan/</a>.

practicing lawyers.<sup>32</sup> The small number of practicing lawyers in Tajikistan is worrying, with only 823 registered lawyers for a population of 9,3 million. In some regions, the number of lawyers is so low that some towns have no lawyers at all. <sup>33</sup> According to information received, this situation has remained the same since the adoption of the recommendations during the UPR in 2021.

#### VIII. Conclusion and recommendations

- 27. The issues highlighted above demonstrate that the listed recommendations accepted by Tajikistan have not yet been implemented and do not align with Tajikistan's ambition to guarantee an environment in which human rights defenders, including lawyers, can freely exercise their rights and conduct their work, uphold the right to a fair trial, and ensure lawyers are able to carry out their work free from the threat of government interference [recommendations 123.135, 123.137, 123.143, 123.163, 123.166 and 123.67 section IV].
- 28. We therefore urge the authorities of Tajikistan to:
- Respect the rights of lawyers by guaranteeing that lawyers are able to perform all their professional functions without intimidation, hindrance, harassment or improper interference, and guarantee that lawyers are not subjected to arbitrary detention, torture or ill-treatment, enforced disappearance, disbarment or other disciplinary measures on illegitimate grounds, in accordance with Principles 16(a) and (c), 23 and 27 of the Basic Principles and Articles 9, 14 and 19 ICCPR; and Articles 3, 5, 7, 11, and 19 of the UDHR. Tajikistan should implement recommendations [123.135], [123.137], [123.143], [123.163], and [123.166] fully and without any delay;
- Uphold the right to a fair trial and guarantee that every citizen has effective access to justice and legal assistance of their choice in line with the Preamble and Principle 1 of the Basic Principles, Article 14 ICCPR, and Article 11 UDHR. Tajikistan should implement recommendations [123.135], [123.137], and [123.166] fully and without any delay;
- Allow lawyers to exercise their right to freedom of expression, opinion, belief, association and peaceful assembly as laid down in Article 23 of the Basic Principles; Articles 18, 19 and 21 of the ICCPR; and Articles 19 and 20 of the UDHR. Tajikistan should implement recommendation [123.67] fully and without any delay.

<sup>&</sup>lt;sup>32</sup> Lawyers for Lawyers and the International Bar Association, 'Joint UPR submission Tajikistan' (25 March 2021) available at <a href="https://lawyersforlawyers.org/en/joint-upr-submission-tajikistan/">https://lawyersforlawyers.org/en/joint-upr-submission-tajikistan/</a>.

<sup>&</sup>lt;sup>33</sup> Lawyers for Lawyers 'Lawyers' Day in Tajikistan' (26 May 2023) available at <a href="https://lawyersforlawyers.org/en/lawyers-day-in-tajikistan-3/">https://lawyersforlawyers.org/en/lawyers-day-in-tajikistan-3/</a>.